To the Honorable Senate and House of Representatives:

I am filing for your consideration a bill recommending Fiscal Year 2007 supplemental appropriations totaling \$88.9 million. This legislation is necessary to address \$70.3 million in immediate deficiencies in addition to the \$23.5 million in Fiscal Year 2007 appropriations be made available for expenditure in Fiscal Year 2008 for collective bargaining costs, the Summer Jobs program and the Public Safety initiatives.

The supplemental items to fund existing obligations include:

- \$17 million for county corrections costs related to rising inmate populations and fixed costs along with decreases in deeds revenue;
- \$15.6 million for unanticipated costs due to the re-procurement of the system of care at Department of Social Services (DSS);
- \$8 million for snow and ice removal from the past winter season.

In addition, \$15 million has been added for public safety initiatives, which includes \$11 million for "Shannon Grants" in an effort to combat gang violence through coordinated prevention and intervention programs. These grants will be distributed by the Executive Office of Public Safety on a competitive basis. Separately, \$4 million has been recommended for municipal police officer grants for targeted police hiring, training and other related costs.

Lastly, \$3.6 million has been added to support the dairy farmers of Massachusetts including an outside section to study the problem further.

Pursuant to Section 7 of Chapter 150E of the General Laws, I submit for your consideration appropriation recommendations to fund the Fiscal Year 2007 and 2008 incremental costs contained in two collective bargaining agreements between the Berkshire Sheriff and the Berkshire County Sheriff's Office Employees' Association and the Berkshire County Sheriff's Office Communications Center. This legislation places a total of \$472,438 in 2 reserves from which funds may be transferred to departments' operating accounts to meet the Fiscal Year 2007 and 2008 costs of

the salary adjustments and other economic benefits which are required by the agreements. Copies of the agreements, and estimates of the costs thereof for Fiscal Years 2007 and 2008 are being submitted separately to the Committees on Ways and Means.

Sufficient revenues are estimated to be available to finance these appropriations. I urge your prompt and favorable consideration of this bill.

Respectfully yours,

The Commonwealth of Massachusetts

In the Year Two Thousand and Seven.

AN ACT MAKING APPROPRIATIONS FOR THE FISCAL YEAR 2007 TO PROVIDE FOR SUPPLEMENTING CERTAIN EXISTING APPROPRIATIONS AND FOR CERTAIN OTHER ACTIVITIES AND PROJECTS.

Whereas, The deferred operation of this act would tend to defeat its purposes, which are forthwith to make supplemental appropriations for fiscal year 2007 and to make certain changes in law, each of which is immediately necessary to carry out those appropriations or to accomplish other important public purposes, therefore it is hereby declared to be an emergency law, necessary for the immediate preservation of the public convenience.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

SECTION 1. To provide for supplementing certain items in the general appropriation act and other appropriation acts for fiscal year 2007, the sums set forth in section 2 are hereby appropriated from the General Fund unless specifically designated otherwise in this act or in those appropriation acts, for the several purposes and subject to the conditions specified in this act or in those appropriation acts, and subject to the laws regulating the disbursement of public funds for the fiscal year ending June 30, 2007. These sums shall be in addition to any amounts previously appropriated and made available for the purposes of those items.

SECTION 2.

JUDICIARY

	Committee for Public Counsel Service	
0321-1520		\$4,133,657
	Trial Court	
0330-0102		\$500,307
0330-3200		\$3,600,000
	SHERIFFS	
	Franklin Sheriff's Department	
8910-0108		\$546,303
	Essex Sheriff's Department	
8910-0619		\$752,012
	OFFICE OF THE STATE COMPTROLLER	
	Office of the State Comptroller	
1599-3384		\$3,620,000
	EXECUTIVE OFFICE FOR ADMINISTRATION AND FINANCE	
	Bureau of State Office Buildings	
1102-3302		\$1,314,303
	EXECUTIVE OFFICE OF ENERGY AND ENVIRONMENTAL AFFAIRS	
	Department of Conservation and Recreation	
2820-9005		\$581,000
	EXECUTIVE OFFICE OF TRANSPORTATION AND PUBLIC WORKS	
	Highway Department	
6030-7201		\$8,000,000
	EXECUTIVE OFFICE OF HEALTH AND HUMAN SERVICES	
	Department of Public Health	
4590-0915		\$1,799,000

Department of Social Services

4800-0038	\$7,007,359			
4800-0041				
	Department of Mental Retardation			
5930-1000	\$1,593,525			
	Department of Veterans' Services			
1410-0400	\$1,054,000			
	EXECUTIVE OFFICE OF PUBLIC SAFETY AND SECURITY			
	County Corrections			
8910-0000	\$17,000,000			
Department of State Police				
8100-0000	\$211,000			
Department of Fire Services				
8324-0000	\$267,000			
Department of Correction				
8900-0001	\$6,223,877			
SECTION 2A. To provide for certain unanticipated obligations of the commonwealth, to provide				
for an alteration of purpose for current appropriations, and to meet certain requirements of law, the sums				
set forth in this section are hereby appropriated from the General Fund unless specifically designated				

for an alteration of purpose for current appropriations, and to meet certain requirements of law, the sums set forth in this section are hereby appropriated from the General Fund unless specifically designated otherwise in this section, for the several purposes and subject to the conditions specified in this section, and subject to the laws regulating the disbursement of public funds for the fiscal year ending June 30, 2007. These sums shall be in addition to any amounts previously appropriated and made available for the purposes of those items.

EXECUTIVE OFFICE FOR ADMINISTRATION AND FINANCE

Office of the Secretary

1599-1001 For a reserve to provide grants to dairy farmers based upon a distribution formula developed by the department of agricultural resources; provided, that the department

of agricultural resources shall file the distribution plan with the executive office for administration and finance and the house and senate committees on ways and means by July 31, 2007......\$3,600,000 1599-1005 1599-4229 For a reserve to meet the fiscal year 2007 and 2008 costs of salary adjustments and other economic benefits authorized by the collective bargaining agreement between the Berkshire sheriff and the Berkshire County Sheriff's Office Employees' Association, and to meet the fiscal year 2007 and 2008 costs of salary adjustments and other economic benefits necessary to provide equal adjustments and benefits to employees employed in confidential positions which otherwise would be covered by this agreement; provided, that the personnel administrator, with the approval of the secretary of administration and finance, shall determine such adjustments and benefits for such confidential employees in accordance with the collective bargaining agreement then in effect which otherwise would cover these positions; and provided further, that the secretary may transfer from the sum appropriated in this item to other items of appropriation and allocations thereof for fiscal year 2007 and 2008 amounts that are necessary to meet these costs where the amounts otherwise available are insufficient for the purpose, in accordance with a transfer plan which shall be filed in advance with the house and senate committees on ways and means \$454,350 1599-4230 For a reserve to meet the fiscal year 2007 and 2008 costs of salary adjustments and other economic benefits authorized by the collective bargaining agreement between the Berkshire sheriff and the Berkshire County Sheriff's Office Communications Center, and to meet the fiscal year 2007 and 2008 costs of salary adjustments and

other economic benefits necessary to provide equal adjustments and benefits to

employees employed in confidential positions which otherwise would be covered by

this agreement; provided, that the personnel administrator, with the approval of the

EXECUTIVE OFFICE OF PUBLIC SAFETY AND SECURITY

Office of the Secretary

8100-0111 For a grant program to be known as the "Senator Charles E. Shannon, Jr. Community Safety Initiative", to be administered by the executive office of public safety and security, to support regional, multi-disciplinary approaches to combat gang violence through coordinated programs for prevention and intervention, coordinated law enforcement, including regional gang task forces and regional crime mapping strategies, focused prosecutions, and reintegration strategies for exconvicts; provided, that the secretary of public safety and security shall distribute grant funds through a competitive grant program that gives preference to applications that: (1) demonstrate high levels of youth violence, gang problems and substance abuse in a region; (2) demonstrate a commitment to regional, multijurisdictional strategies to deal with those community safety issues including, written commitments for municipalities, law enforcement agencies, community-based organizations and government agencies to work together; (3) clearly outline a

comprehensive plan for municipalities to work with law enforcement, communitybased organizations and government agencies to address gang activity; (4) make a written commitment to match grant funds with a 25 per cent match provided either by municipal or private contributions; and (5) identify a local governmental unit to serve as fiscal agent; provided further, that clusters of municipalities, in partnership with nonprofit organizations and other agencies, including district attorney's offices, shall be eligible to apply for these funds; provided further, that those funds shall be considered one-time and grants awarded to public agencies shall not annualize into fiscal year 2008 and beyond; provided further, that administrative costs for successful grant applications shall not exceed 3 per cent of the value of the grant; provided further, that no grants shall be awarded to the department of state police; provided further, that no grant funds shall be expended on food or beverages; provided further, that the executive office of public safety and security shall publish guidelines and an application for the competitive portion of the grant program not later than August 15, 2007 and that awards shall be made to applicants not later than December 15, 2007; and provided further, that the executive office of public safety and security may expend not more that \$100,000 of the sum appropriated in this item for its costs in administering this program......\$11,000,000

SECTION 2B. To provide for supplementing certain intragovernmental chargeback authorizations in the general appropriation act and other appropriation acts for fiscal year 2007, to provide for certain unanticipated intragovernmental chargeback authorizations, to provide for an alteration of purpose for current intragovernmental chargeback authorizations, and to meet certain requirements of law, the sums set forth in this section are hereby authorized from the Intragovernmental Service Fund for the several purposes specified in this section or in the appropriation acts, and subject to the provisions of law regulating the disbursement of public funds for the fiscal year ending June 30, 2007. These sums shall be in addition to any amounts previously authorized and made available for the purposes of those items.

OFFICE OF THE STATE COMPTROLLER

Office of the State Comptroller

SECTION 2C.I. For the purpose of making available in fiscal year 2008 balances of appropriations which otherwise would revert on June 30, 2007, the unexpended balances of the maintenance appropriations listed below, not to exceed the amount specified below for each item, are hereby re-appropriated for the purposes of and subject to the conditions stated for the corresponding item in section 2 of the general appropriation act for fiscal year 2007. However, for items which do not appear in section 2 of the general appropriation act, the amounts in this section are re-appropriated for the purposes of and subject to the conditions stated for the corresponding item in section 2 or 2A of this act or in prior appropriation acts. Amounts in this section are re-appropriated from the fund or funds designated for the corresponding item in section 2 of the general appropriation act; but for items which do not appear in section 2 of the general appropriation act, the amounts in this section are re-appropriated from the fund or funds designated for the corresponding item in section 2 or 2A of this act or in prior appropriation acts. The sums re-appropriated in this section shall be in addition to any amounts available for these purposes.

EXECUTIVE OFFICE FOR ADMINISTRATION AND FINANCE

Executive Office for Administration and Finance

1599-1001	\$3,600,000
1599-4229	\$454,350
1599-4230	\$18,088
	EXECUTIVE OFFICE OF HOUSING AND ECONOMIC DEVELOPMENT
	Department of Workforce Development
7002-0012	\$4,400,000
	EXECUTIVE OFFICE OF PUBLIC SAFETY AND SECURITY
	Executive Office of Public Safety and Security
8000-0054	\$4,000,000

8100-111 \$11,000,000

Inspection And Maintenance Amendments #1

SECTION 3. Section 61 of chapter 10 of the General Laws, as appearing in the 2004 Official Edition, is hereby amended by striking out, in lines 4 and 5, the words "from that portion of the fee owed to" and inserting in place thereof the following word:- by.

Inspection And Maintenance Amendments #2

SECTION 4. Section 61 of chapter 10, as so appearing, is hereby further amended by striking out, in line 14, the figure "2009" and inserting in place thereof the following figure:- 2012.

ATB - Voting by Temporary Members

SECTION 5. The sixth paragraph of section 1 of chapter 58A of the General Laws, as so appearing, is hereby amended by inserting after the first sentence the following sentence:- A temporary member who was previously a member may also vote on the decision of any case that he heard as a member.

ATB - Authority of Single Members

SECTION 6. Section 1A of chapter 58A, as so appearing, is hereby amended by striking out the first paragraph and inserting in place thereof the following paragraph:-

The majority of the members of the board shall constitute a quorum for the transaction of its business. For purposes of this section, except as provided in section 1 for former members, temporary members shall not be counted for purposes of a quorum, and shall not vote on board matters other than upon specific cases to which they are assigned by the chairman. A single member of the board may decide the following types of cases:

(i) cases on appeal from a board of assessors where the assessed value of the property involved does not exceed \$1,000,000;

- (ii) cases on appeal from a board of assessors when the appellant and appellee give written consent to a decision by a single member;
- (iii) cases heard under the informal procedure as provided in section 7A or the small claims procedure as provided in section 7B.

ATB - Small Claims Procedure

SECTION 7. Section 7B of chapter 58A, as so appearing, is hereby amended by striking out the figure "\$5,000", in lines 7, 8, 9, 11, 12 and 18, and inserting in place thereof, in each instance, the following figure:- \$25,000.

ATB - Single Member Decisions

SECTION 8. Section 13 of chapter 58A, as so appearing, is hereby amended by inserting after the figure "7B", in line 15, the following words:-, or decided by a single member as provided in section 1A.

Inspection And Maintenance Amendments #3

SECTION 9. Section 142M of chapter 111 of the General Laws, as so appearing, is hereby amended by inserting after the word "exhaust", in line 17, the following words:-, or a device which analyzes a motor vehicle's computer system relating to emissions.

Inspection And Maintenance Amendments #4

SECTION 10. Section 142M of chapter 111, as so appearing, is hereby further amended by striking out, in lines 19 and 20, the words "including, but not " and inserting in place thereof the following words: which may include, but not be.

Inspection And Maintenance Amendments #5

SECTION 11. Section 142M of chapter 111, as so appearing, is hereby further amended by striking out, in line 134, the word "shall" and inserting in place thereof the following word:- may.

Inspection And Maintenance Amendments #6

SECTION 12. Section 142M of chapter 111, as so appearing, is hereby further amended by striking out, in line 174, the words "a private entity" and inserting in place thereof the following words:- 1 or more private entities.

Inspection And Maintenance Amendments #7

SECTION 13. Section 142M of chapter 111, as so appearing, is hereby further amended by striking out, in line 229, the words "and (iv)" and inserting in place thereof the following words:- (iv) any motor vehicle that United States Environmental Protection Agency or California Air Resources Board new vehicle certification requirements do not require to be equipped with an onboard diagnostic system, as determined by the commissioner; and (v).

MassHealth - Third Party Liability to Satisfy Federal Law

SECTION 14. Chapter 118E of the General Laws is hereby amended by striking out section 23, as amended by section 28 of chapter 58 of the acts of 2006, and inserting in place thereof the following section:-

Section 23. (a) As used in this section, health care insurer, health insurer and health insurance shall include, but not be limited to, any health insurance company, health maintenance organization, group or nongroup health plan, self-insured plan, service benefit plan, managed care organization, pharmacy benefit manager, or other public or private third party that is, by statute, contract, agreement, or arrangement legally responsible for payment of a claim for health care benefits.

(b) Notwithstanding any general or special law, rule or regulation to the contrary, the division shall be subrogated to the rights of any recipient of medical assistance under this chapter and may take

any and all actions available to that recipient to secure benefits under any policy issued by any health care insurer that is or may be liable to pay for health care benefits obtained by a recipient of medical assistance to the extent of any health care benefits provided by the division on behalf of the recipient or the recipient's dependents. A health care insurer shall reimburse the division for any health care benefits provided by the division on behalf of a recipient of medical assistance, and shall not reduce the amount of the total reimbursement by any division payment, but any part of the total that is a reimbursement for a division payment shall not exceed the amount actually paid by the division.

- (c) No health care insurer shall require written authorization from the recipient before honoring the division's rights under this section. A health insurer must respond to any inquiry by the division about a claim for payment for any health care benefits and may not deny any claim for payment for any health care benefits solely on the basis of the date of submission of the claim, the type of format for the claim form, or a failure to present proper documentation at the point of sale that is the basis of the claim, if the claim is submitted by the division within a 3-year period beginning on the date on which the service was furnished, and if any action by the division to enforce its rights with respect to a claim is filed within 6 years after the submission of the claim to the health insurer.
- (d) A recipient of medical assistance or any person legally obligated to support and have actual or legal custody of a recipient of medical assistance shall inform the division of any health insurance available to that recipient upon initial application and redetermination for eligibility for assistance and shall make known the nature and extent of any health insurance coverage to any person or institution that provides medical benefits to the recipient or his or her dependent.
- (e) A health care insurer shall not take into account that an individual is eligible for or is receiving benefits from the division when enrolling an individual or issuing a policy or agreement covering the individual, or administering or renewing a policy or agreement, or when making any payment for health care benefits to the individual or on behalf of the individual; nor shall any policy or agreement issued, administered, or renewed by a health care insurer contain any provision denying or reducing health care benefits to an individual who is eligible for or is receiving benefits from the division.

- (f) A provider of medical assistance under this chapter shall determine whether any recipient for whom it provides medical care or services which are or may be eligible for reimbursement under this chapter is a subscriber or beneficiary of a health insurance plan. The division is the payor of last resort, and accordingly a provider shall request payment for medical care or services it provides from a health insurer which is or may be liable for the medical care or services so provided, before payment is requested from the division.
- (g) Payment by the division under the medical assistance programs established by this chapter shall constitute payment in full; after receiving this payment a provider may not recover from any health insurer an amount greater than the amount paid by the division for any service for which the division is to be the payor of last resort.
- (h) Notwithstanding any general or special law or rule or regulation to the contrary, all holders of health insurance information, including, but not limited to, health insurers doing business in the commonwealth, all private and public entities who employ individuals in the commonwealth, and all agencies of the commonwealth, shall provide sufficient information to the division, or in the case of those agencies, shall make other arrangements mutually satisfactory to both agencies, to enable the division: (a) to identify whether any of the following persons are or could be beneficiaries under any policy of insurance in the commonwealth: (1) persons applying for or receiving medical assistance or benefits under this chapter or health services through an agency under the executive office of health and human services, (2) persons for whom hospitals and community health centers claim reimbursement payments from the Health Safety Net Fund, established by section 35 of chapter 118G; and (b) to determine the nature of the coverage that is or was provided, including cost, scope, terms, periods of coverage, and any identifying name, address or number of the policy of insurance. All public and private entities who employ individuals in the commonwealth shall provide, when requested by any employee applying for or receiving benefits provided by the division, written information to the employee describing the availability of health insurance, if any, provided by or through the employer. The failure of an employer to provide an employee with the information shall not be grounds for denial of benefits by the division.

(i) The division may, after notice and opportunity for hearing, garnish the wages, salary, or other employment income of, and shall, with the assistance of the department of revenue under section 3 of chapter 62D, withhold amounts from state tax refunds to, any person who: (a) is required by court or administrative order to provide coverage of the costs of health services to a child who is eligible for medical assistance under this chapter; (b) has received payment from a third party for the costs of those services to the child; but, (c) has not used the payments to reimburse either the other parent or guardian of the child or the provider of the services, to the extent necessary to reimburse the division for expenditures for those costs.

PCA Quality Home Care Workforce Council #1

SECTION 15. Subsection (b) of section 31 of chapter 118G of the General Laws, inserted by section 1 of chapter 268 of the acts of 2006, is hereby amended by striking out the third, fourth and fifth sentences and inserting in place thereof the following 4 sentences:- In addition, personal care attendants shall be treated as state employees solely for the purposes of sections 17A and 17G of chapter 180. Personal care attendants shall not be considered public employees or state employees for any purpose other than those set forth in this paragraph. The PCA quality home care workforce council is the employer, as defined by and solely for the purposes of, chapter 150E and sections 17A, 17G and 17J of chapter 180 and deductions under sections 17A, 17G and 17J may be made by any entity authorized by the commonwealth to compensate personal care attendants through the MassHealth personal care attendant program. Personal care attendants shall not be eligible for benefits through the group insurance commission, the state board of retirement or the state employee workers' compensation program.

PCA Quality Home Care Workforce Council #2

SECTION 16. Subsection (d) of section 32 of chapter 118G, as so inserted, is hereby amended by striking out the words "The council" and inserting in place thereof the following words:- Subject to appropriation, the chairperson of the council with the council's approval.

PCA Quality Home Care Workforce Council #3

SECTION 17. The definition of "Employer" in section 1 of chapter 150E of the General Laws, as appearing in the 2004 Official Edition, is hereby amended by adding the following sentence:- In the case of personal care attendants as defined in section 28 of chapter 118G, the employer shall mean the personal care attendant quality home care workforce council or its designee.

PCA Quality Home Care Workforce Council #4

SECTION 18. Section 7 of chapter 150E, as so appearing, is hereby amended by inserting after the word "sheriff", in line 8 and line 23, the following words:-, the personal care attendant quality home care workforce council.

MassHealth - Separate Funding for AGO Audit Child #1

SECTION 19. Section 2A of chapter 58 of the acts of 2006 is hereby amended by striking out item 4000-0301 and inserting in place thereof the following item:-

4000-0301 For the costs of MassHealth provider and member audit and utilization review activities including, but not limited to, eligibility verification, disability evaluations, provider financial and clinical audits and other initiatives intended to enhance program integrity; provided, that \$150,000 shall be expended for MassHealth auditing within the office of the state auditor \$1,350,000

Increase prior year spending authorization for 0321-1520

SECTION 20. Item 0321-1520 of section 2 of chapter 139 of the acts of 2006 is hereby amended by striking out the words "provided, that not more than \$500,000 of the sum appropriated in this item may be expended for services rendered before fiscal year 2007 " and inserting in place thereof the following words: - provided, that not more than \$1,068,670 of the sum appropriated in this item may be expended for services rendered before fiscal year 2007.

MassHealth - Separate Funding for AGO Audit Child #2

SECTION 21. Item 0810-0021 of section 2 of chapter 139 of the acts of 2006 is hereby amended by striking out the figure "\$2,656,033" and inserting in place thereof the following figure:- \$2,806,033.

MassHealth - Retained Revenue Language

SECTION 22. Item 4000-0320 of section 2 of chapter 139 of the acts of 2006 is hereby amended by inserting, after the words "rendered in the current fiscal year", the following words:-; provided further, that for the purpose of accommodating discrepancies between the receipt of retained revenues and related expenditures, the department may incur expenses and the comptroller may certify for payment amounts not to exceed the lower of this authorization or the most recent revenue estimate as reported in the state accounting system.

Transferability Among Trial Court Line Items

SECTION 23. Notwithstanding any general or special law to the contrary, the chief justice for administration and management may transfer among any items of appropriation within the trial court. The chief justice shall provide written notification to the house and senate committees on ways and means of any such transfers of funds within 30 days of the transfer.

PCA Quality Home Care Workforce Council #5

SECTION 24. Notwithstanding any general or special law to the contrary, the executive office of health and human services may release the names and home addresses of personal care attendants to the American Arbitration Association for the purposes of section 31 of chapter 118G and chapter 150E of the General Laws.

Dairy Farm Revitalization Task Force

SECTION 25. There shall be a dairy farm revitalization task force to study short and long-term solutions to preserve and strengthen the dairy industry in Massachusetts. The task force shall consist of 11 members including 2 members who shall be appointed by the secretary of energy and environmental affairs; 2 members who shall be appointed by the commissioner of agricultural resources; 1 member who shall be appointed by the commissioner of energy resources; 1 member who shall be appointed by the commissioner of public health; 1 member who shall be appointed by the speaker of the house of representatives; 1 member who shall be appointed by the president of the senate; 1 farming representative who shall be appointed by the governor; 1 member from the milk processing community who shall be appointed by the governor; and 1 member from the Massachusetts Food Association. The task force shall be chaired jointly by the secretary of energy and environmental affairs and the commissioner of agricultural resources, or their designees. The task force shall investigate options to promote innovation and revitalization of the Massachusetts dairy farming community. In carrying out this mission, the task force shall investigate, but not be limited to, increased fixed costs borne by the dairy farming community including fuel prices, healthcare and insurance; promoting locally produced milk; and promoting alternative and renewable energy uses for farmers. The task force shall submit a report containing its recommendations by filing the report with the clerks of the senate and house of representatives, and the senate and house committees on ways and means not later than 90 days after the effective date of this act.

MassHealth - Transferability Language

SECTION 26. Notwithstanding any general or special law to the contrary, the secretary of health and human services may authorize transfers from items 4000-0430, 4000-0600, 4000-0620, 4000-0700, 4000-0860, 4000-0870, 4000-0875, 4000-0880, 4000-0890, 4000-0891, 4000-0895, 4000-0990, 4000-1400, and 4000-1405 of section 2 of chapter 139 of the acts of 2006 to item 4000-0500 of section 2 of chapter 139 for the purposes of reducing any deficiency in item 4000-0500, but the sum of these transfers shall not exceed \$230,000,000, and any such transfer shall take place not later than June 30, 2007.